

QLDC Council
28 June 2018

Report for Agenda Item: 5

Department: Property & Infrastructure

Adoption of the QLDC Waste Minimisation and Management Plan 2018

Purpose

The purpose of this report is to adopt the QLDC Waste Minimisation and Management Plan 2018.

Recommendation

That Council:

- 1 **Note** the contents of this report;
- 2 **Agree** to the recommended changes to the Draft Waste Minimisation and Management Plan 2018 as a result of the public consultation; and
- 3 **Adopt** the final QLDC Waste Minimisation and Management Plan 2018.

Prepared by:



Sophie Mander
Senior Waste Minimisation
Planner
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Reviewed and Authorised by:



Peter Hansby
General Manager, Property
and Infrastructure
19/06/2018

Background

- 1 Queenstown Lakes District Council has a statutory responsibility to promote effective and efficient waste minimisation and management within the Queenstown Lakes District. In order to do this, the Council is required to adopt a Waste Minimisation and Management Plan (WMMP/the 'Plan') in accordance with the Waste Minimisation Act 2008 (the Act) Sections 43 and 44.
- 2 In preparing, amending or revoking a WMMP, Council must consider the following methods of waste minimisation and management (in descending order of importance):

- a. Reduction, reuse, recycling, recovery, treatment, disposal and ensure that the collection, transport, and disposal of waste does not, or is not likely to, cause a nuisance; and
 - b. Have regard to the New Zealand Waste Strategy, or any government policy on waste management and minimisation that replaces the strategy; and
 - c. Have regard to the most recent assessment undertaken by the territorial authority under section 51; and
 - d. Use the special consultative procedure set out in section 83 of the Local Government Act 2002 and, in doing so, the most recent assessment undertaken by the territorial authority under section 51 must be notified with the statement of proposal.
- 3 Council commenced the review of its existing WMMP in February 2017. Public consultation and subsequent hearings of the new draft WMMP were completed in May 2018. Feedback from the public consultation is included in the report 'Public Submissions to the draft WMMP' considered at the hearing held on 17 May 2018.
 - 4 The submission feedback received through the consultation process was largely supportive of the actions in the draft Plan and indicated a high level of support for Council's preferred programme to focus on glass and organics.
 - 5 As a result of this feedback, the hearings and the deliberations process, Council proposed to continue with its preferred programme of focussing on glass and organics.
 - 6 A number of actions not included in the draft but strongly supported in the submissions were discussed by Council during the submissions process and subsequent deliberations. As a result, changes have been made to the draft plan and are included in the attached final WMMP, **Attachment A - QLDC Waste Minimisation and Management Plan 2018**.

Amendments

- 7 A summary of the changes to the draft WMMP as a result of consultation and deliberations is detailed below:
 - a) A revised foreword from the Mayor to reflect the outcomes of the public consultation.
 - b) A revised introduction to set the context of the Plan within an environment focussed on waste minimisation. This acknowledges shifts in the political and environmental situation since initial development of the Plan.
 - c) Corrections to grammatical errors and improvements to clarify actions.
 - d) A shift in focus of language from waste management to waste minimisation to reflect the priority focus of the Plan.

- e) Inclusion of new actions as a result of the consultation and deliberations process.
 - f) Inclusion of existing actions not previously identified in the draft Plan.
 - g) Inclusion of capital items associated with waste minimisation and management services and facilities identified in the Ten Year Plan but not in the draft WMMP.
 - h) Modified listing of the actions to more clearly identify their relationship to the waste hierarchy.
- 8 The paragraphs below detail the specific actions that have also been included in the final WMMP 2018 Action Plan.

9 **Waste Reduction**

- a) Support development, implementation and promotion of local, regional and national initiatives that drive waste minimisation. (New)
- b) Provide targeted communication and engagement campaigns that raise awareness and provide information on waste minimisation for visitors, residents and businesses. (New)
- c) Establish a community contestable fund for initiatives that minimise waste and maximise resource recovery. (New)
- d) Use lobbying power to support the priorities in the Local Government New Zealand's 'Waste Manifesto'. (New)
- e) Develop baseline and reporting measures on waste minimisation and diversion of QLDC operational activities. (New)

10 **Resource Recovery**

- a) Review and provide upgrades to the layout and operation of resource recovery and waste disposal facilities to optimise resource recovery and improve capacity. (Capex – previously identified in Ten Year Plan only).
- b) Use procurement processes to align and invest in services and facilities that drive reduction, resource recovery and support national product take back schemes. (Existing but not identified in draft WMMP)
- c) Provide recycling collection services for eligible schools. (Existing but not identified in draft WMMP)
- d) Promote recycling opportunities and schemes e.g. Love NZ soft plastic scheme. (New)

11 Waste Disposal

- a) Review and provide upgrades to the layout and operation of the waste disposal facilities to optimise resource recovery and improve capacity. (Capex – previously identified in Ten Year Plan only).
- b) Provide promotional support for community led litter clean up events. (Existing but not identified in draft WMMP)
- c) Respond to illegal dumping complaints. (Existing but not identified in draft WMMP)
- d) Comply with obligations under the Emissions Trading Scheme including reporting methane emissions from the Victoria Flats landfill. (Existing but not identified in draft WMMP)
- e) Design and construct landfill gas capture at Victoria Flats landfill. (Capex – previously identified in Ten Year Plan only).

Communication and Adoption of the Final Plan

- 12 Once the final Plan's content has been adopted by Council, the Communications Team will provide design work for the final public document. This will include a summary document designed for community engagement.

Options

- 13 **Option 1** Adopt the QLDC Waste Minimisation and Management Plan 2018 as attached including changes made as a result of the public consultation and submission hearings process.

Advantages: This option will meet the statutory requirements of the Waste Minimisation Act, build on the WMMP 2011 goals, prioritise a number of actions and respond positively to the submissions hearings process.

Disadvantages: It is likely that additional funding and/or resources will be required to meet the costs of implementing the new actions.

- 14 **Option 2** Adopt the QLDC Waste Minimisation and Management Plan 2018 as put out for consultation.

Advantages: There are unlikely to be changes to current funding levels in the draft Ten Year Plan.

Disadvantages: This option is supportable, but is not recommended as the final Plan is likely to benefit from amendments based on the public consultation process and review by Council.

- 15 **Option 3** Do nothing. Continue operating under the QLDC Waste Minimisation and Management Plan 2011.

This option is not supported. The Waste Minimisation Act 2008 requires review, adoption and implementation of a Council's WMMP every six years and that it be

reviewed with regard to the most recent Waste Assessment. Council's WMMP 2012 is based on information in the QLDC Waste Assessment 2011.

- 16 This report recommends **Option 1** for addressing the matter because it will meet all statutory requirements of the Waste Minimisation Act 20018, is based on more current information in QLDC's Waste Assessment and is an improved plan as a result of the submissions hearings.

Significance and Engagement

- 17 This matter is of medium significance, as determined by the Council's Significance and Engagement Policy principally because of its importance to the district, the community interest, impact on the environment, culture and people.
- 18 The draft Plan's review, consultation and hearings process has contributed to robust Council decision making.
- 19 The funding proposed in the draft Ten Year Plan will allow for the majority of the work to be implemented.
- 20 A special consultative procedure was undertaken to meet the requirements of the Local Government Act 2002 and Waste Minimisation Act 2008.

Risk

- 21 This matter relates to the strategic risk 'SR1, Current and future development needs of the community, including environmental protection', as documented in the Council's risk register. The risk is classed as high. The adoption of the Council's WMMP 2018 relates to this risk due to its requirement to meet statutory responsibilities to promote effective and efficient waste minimisation and management within the district.
- 22 The risks associated with the Plan are minimised through the stakeholder engagement in the Plan's development, the Plan's review process, the consultation with Public Health South, the public consultation and subsequent submissions hearing and Council deliberations process.
- 23 The funding in the draft Ten Year Plan will allow for the majority of the work in the WMMP 2018 to be implemented. Any additional funding will be subject to adjustments to annual budgets or annual planning processes.
- 24 This process will meet Council's statutory responsibilities to promote effective and efficient waste minimisation and management within the district.

Financial Implications

- 25 Funding in the draft Ten Year Plan has been proposed to implement the majority of the actions in the final WMMP.
- 26 Additional funding required as a result of new actions included in the Plan will be subject to the Council supporting adjustments of annual budgets and/or annual planning processes.

27 The following Council plans and strategies were considered:

- QLDC Waste Minimisation and Management Plan 2011
- QLDC Waste Assessment 2018
- QLDC Draft Ten Year Plan 2018/28

28 The recommended option is consistent with the principles set out in the above documents.

29 This matter is included in the draft Ten Year Plan.

Local Government Act 2002 Purpose Provisions

30 The recommended option:

- Will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses;
- Can be implemented through current funding under the Ten Year Plan;
- Is consistent with the Council's plans and policies; and
- Would not alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or transfer the ownership or control of a strategic asset to or from the Council.

Consultation: Community Views and Preferences

31 The persons who are affected by or interested in this matter are the district's residents, businesses and visitors. The level of consultation is correctly aligned to the guidance provided by the Significance and Engagement Policy.

32 To meet statutory obligations, Council has used the Special Consultative Procedure when adopting and amending this WMMP. The following dates are the key milestones in leading to the adoption of the WMMP 2018:

23 March – 30 April 2018	Public consultation of draft WMMP and supporting information
16 May 2018	Submissions to the draft WMMP heard by full Council in Wanaka
17 May 2018	Submissions to the draft WMMP heard by full Council in Queenstown
18 May 2018	Deliberations on the submissions by full Council
28 June 2018	Council adoption of the final WMMP 2018 including revisions made arising from the consultation process

Legal Considerations and Statutory Responsibilities

- 33 Queenstown Lakes District Council has a statutory responsibility to promote effective and efficient waste minimisation and management within the Queenstown Lakes District (Section 42, Waste Minimisation Act 2008). In order to do this, the Council is required to adopt a WWMP under Section 44 of the Act.
- 34 In preparing, amending, or revoking a WMMP, Council must; consider the following methods of waste minimisation and management (listed in descending order of importance): reduction, reuse, recycling, recovery, treatment, disposal and ensure that the collection, transport, and disposal of waste does not, or is not likely to, cause a nuisance; and have regard to the New Zealand Waste Strategy, or any government policy on waste management and minimisation that replaces the strategy; and have regard to the most recent assessment undertaken by the territorial authority under section 51; and use the special consultative procedure set out in section 83 of the Local Government Act 2002 and, in doing so, the most recent assessment undertaken by the territorial authority under section 51 must be notified with the statement of proposal.

Attachments

- A QLDC Waste Minimisation and Management Plan 2018