



## STATEMENT OF PROPOSAL

### DRAFT WASTE MANAGEMENT AND MINIMISATION PLAN

#### Introduction

This statement of proposal has been prepared as part of the Special Consultative Procedure in accordance with section 83 of the Local Government Act 2002 and part 4, sections 44 and 50 of the Waste Minimisation Act 2008 (WMA).

Queenstown Lakes District Council (the Council) is consulting on a new and improved Waste Minimisation and Management Plan (WMMP). This sets out how rubbish and recycling will be dealt with across the district, covering everything from household refuse through to organic (food and garden) waste and everything in between.

The WMMP is a guiding document which identifies Council's vision, goals, objectives, targets and methods for achieving effective and efficient waste management and minimisation. It also provides information on how Council intends to fund the activities of the WMMP over the next six years.

#### Why is the council proposing a new plan?

The Council has a statutory responsibility to "*promote effective and efficient waste minimisation*" and, for this purpose, to "*adopt a waste management and minimisation plan*" (WMA 2008). The WMA also requires the Council to carry out a Waste Assessment (WA) and a review of the current WMMP.

Progress against the 2011 WMMP action plan has been reviewed and the Council has identified waste issues that need to be further addressed. There are significant opportunities to reduce the amount of organics and glass going to landfill.

A realistic, targeted programme is required to more effectively deliver waste minimisation goals and objectives. This new WMMP presents the Council's preferred option to achieve that aim.

#### What is the council proposing in the new plan?

Working together, the Council and the community can achieve more effective and efficient waste management and minimisation in the District. To guide that approach, the Council is proposing the following vision, goals, objectives and targets. Together these form the strategy for Council's WMMP.

Our vision for the future continues to be:

#### **Towards Zero Waste and a Sustainable District**

Developed in the context of the New Zealand Waste Strategy 2010, this WMMP's goals remain:

- Goal 1: Reducing the harmful effects of waste
- Goal 2: Improving the efficiency of resource use.

The aim of these two goals is to "*provide direction to the council, businesses (including the waste industry), and communities on where to focus their efforts in order to deliver environmental, social and economic benefits to all New Zealanders*". Council has also considered the waste minimisation hierarchy of reduce, reuse, recycle, recover, treatment and disposal.

This WMMP contains objectives, policies and methods that provide the Council with tools to reach the goals and vision. The WMMP objectives are listed below.

**Objectives applicable to goal 1 - Improving the Efficiency of Resource Use:**

- Objective 1:** Provide and support opportunities to minimise waste through reduction, reuse, recycling and recovery (in priority order)
- Objective 2:** Educate and support generators (residents, visitors, and businesses) with options and responsibilities

**Objectives applicable to goal 2 - Reducing Harmful Effects of Waste:**

- Objective 3:** Avoid or mitigate any adverse effects on public health or the environment
- Objective 4:** Provide effective and efficient waste minimisation and management services supported by the right funding mechanisms

Through this WMMP, the Council will aim to make existing services more cost-effective, and will ensure that any increases to levels of services are affordable. As far as practicably possible, services will be made accessible to the majority of the District.

Proposed in the new WMMP is an increased focus on recycling, particularly with regards to glass and organics. It retains status quo programmes, and current education and regulation, whilst providing more waste minimisation services and facilities that target organics and glass.

Construction and demolition waste (including timber and rubble) is also a focus for QLDC due to the current construction boom in the district. QLDC made an assessment that it would be difficult to focus on both organics and construction and demolition waste in the next six years, and chose to focus on organics because there will continue to be a steady stream of organics that need to be managed long term.

This WMMP programme is proposed on the basis of:

- an estimated decrease of waste to landfill of around 19% over 10 years
- Council has more influence to make change with residential waste (organics)
- the construction sector may slow down whereas organics will continue to grow
- the programme complements Council's biosolids strategy
- construction and demolition minimisation opportunities can still be explored by the private sector which Council would support where possible
- glass recycling has community support
- the programme continues with existing education and regulation
- existing waste minimisation initiatives will continue
- this programme aligns with other NZ and overseas Councils waste strategies e.g. Auckland, Christchurch and Vancouver who are leading the way in organics recycling

**How will the council implement and fund the plan?**

The Council will implement this WMMP's proposed waste management and minimisation activities via:

- Service provision - providing or facilitating the provision of waste management or minimisation service
- Governance - further investigating demand and cost effectiveness of services and options, either alone or in collaboration with other councils or private sector parties

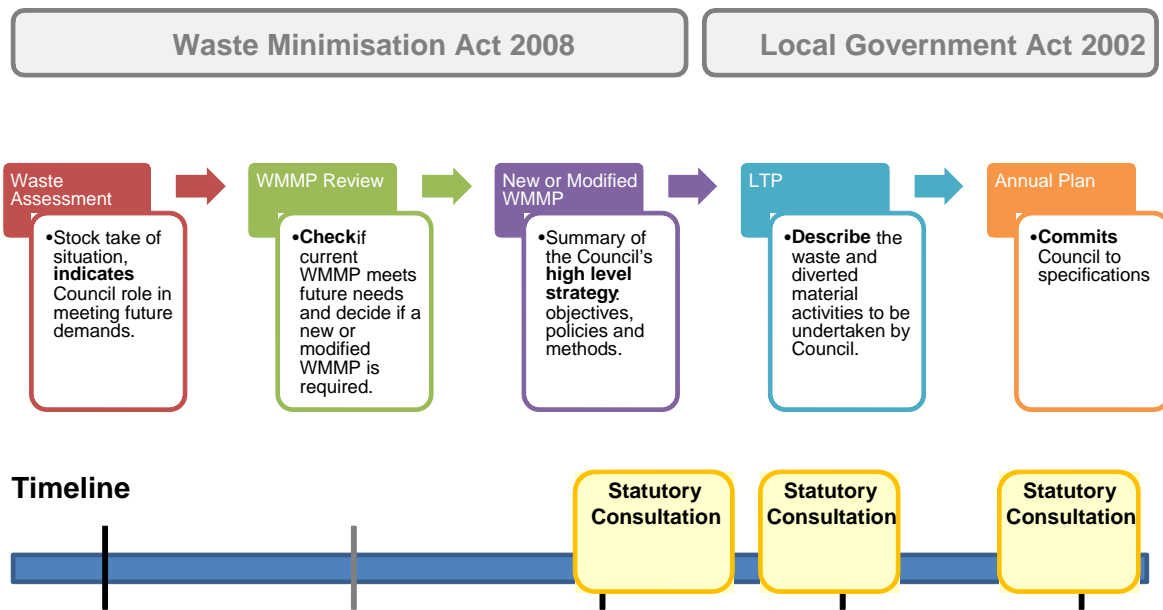
- Regulation - using legal mechanisms to facilitate or promote waste management and waste minimisation e.g. bylaws and District Plan rules
- Community leadership - providing information and promoting awareness and involvement in waste management and waste minimisation activities
- Advocacy - promoting actions to address waste reduction and waste management issues which are outside the Council's direct control e.g. advocate for appropriate legislation, product stewardship, standards and guidelines to the Regional Council and the Government
- Financier - investing in initiatives that facilitate waste management and minimisation activities, e.g. grants and subsidies, developing a waste minimisation industry cluster

The action plan will be funded using the suite of tools available to Council in the delivery of solid waste services:

- General rate
- Targeted rate
- Fees and charges (including gate fees, licensing fees, user charges)
- Subsidies and grants
- Private investment
- Debt (if required).

Waste disposal levy money received by the Council will be spent on matters to promote or achieve waste minimisation as set out in the WMMP and in accordance with the Waste Minimisation Act 2008 section 32.

The diagram below illustrates the statutory planning requirements that the Council is required to follow for its WMMP and Long Term Plan (LTP) processes.



### Distribution

This Draft WMMP is available upon request at all council offices, libraries and online at [www.qldc.govt.nz](http://www.qldc.govt.nz).

### Timetable for Consultation

The following dates represent the key times in the consultation programme:

Friday, 23 March 2018	Council adopts the draft WMMP and first resolution of the special consultative procedure
Friday, 23 March 2018	Statement of Proposal and draft WMMP are made available at council offices, libraries and online.
From Saturday, 24 March 2018	Advertisements in the Mirror, Sun, Lakes Weekly Bulletin, Otago Daily Times
Monday, 30 April 2018	Submissions close 5 PM.
Thursday, 17 May 2018	Submissions heard by full Council (1pm).
Thursday, 28 June 2018	Council considers outcome of consultation process and adopts the WMMP including revisions arising from the consultation.

### Right to make submissions and be heard

Any person or organisation has a right to be heard in regard to this proposal and the Council would encourage everyone with an interest to do so.

Submissions can be made online (preferred), or addressed to the Strategy & Performance Manager, Queenstown Lakes District Council, 10 Gorge Road, Private Bag 50072, Queenstown no later than 5 PM on Monday 30 April 2018.

Your submission and name will become a public document but contact details will remain confidential

The Council will convene a hearing, which it intends to hold on Thursday 17th May 2018, at which any party who wishes to do so can present their submission in person.

Equal weight will be given to written and oral submissions.

The Council will permit parties to make oral submissions (without prior written material) or to make a late submission, only where it considers that special circumstances apply.

Every submission made to the Council will be acknowledged in accordance with the Act, will be copied and made available to the public, and every submission will be heard in a meeting, which is open to the public.

Section 82 of the Local Government Act sets out the obligations of the Council in regard to consultation and the Council will take all steps necessary to meet the spirit and intent of the law.

Mike Theelen  
CHIEF EXECUTIVE

Thursday, 23 March 2018