

Building (Earthquake-prone Buildings) Amendment Bill - Overview

March 2014

Introduction

- Issue has been considered by the Canterbury Earthquakes Royal Commission
- Comprehensive review also undertaken by the Government, including release of public consultation document and a range of public and stakeholder meetings held around New Zealand in 2013
- Requires balance to be struck between protecting people from harm in an earthquake and managing the costs of strengthening or removing buildings
- Range of views reflected in public consultation. 535
 submissions received on consultation document. More than 1,000 people attended public and stakeholder meetings

Introduction (continued)

- Government's decisions (reflected in the Bill) broadly in line with recommendations of the Royal Commission, but also take into account views of submitters received as part of the Government review
- Introduces nationally consistent system for managing earthquake-prone buildings to ensure buildings are dealt with in a timely manner (local seismic risk is taken into account)
- Provides for significantly greater role for central government to make better use of capability and resources of central and local government
- Will ensure information about earthquake-prone buildings is made available to the public/market to inform decision making

Definition of earthquake-prone building (threshold)

Current System	System proposed in the Bill
 Defn in Act relates to performance of a building in a 'moderate earthquake' and life safety and other impacts of collapse Most residential buildings are excluded Local seismic risk taken into account in defn In practice, defn is often referred to as less than 34% of the new building standard 	 Clarifies current defn, including that the law applies to whole buildings or parts of buildings Fixes the defn of 'moderate earthquake' to the design standard at time of commencement

Identification of earthquake-prone buildings

Current System	System proposed in the Bill
Set in TA policies (approach can be active or passive)	 Existing buildings to be assessed by TAs in 5 years using a methodology set by the Ministry – priority buildings (defined in regulations) to be fast-tracked

Notification/Disclosure

Current System	System proposed in the Bill
 Section 124 notices attached to earthquake-prone buildings and copies provided to owners and occupiers Some TAs have a publicly searchable register 	 Seismic work notices (equivalent to s124 notices) attached to earthquake-prone buildings and copies provided to owners and occupiers National Seismic Capacity Register – held by the Ministry and publicly searchable

Remediation level

Current System	System proposed in the Bill
 'Reduce or remove the danger' level of remediation in s124 – confirmed to be 34% of the requirements for a new building in 2013 High Court decision of Insurance Council of New Zealand Inc v Christchurch City Council 	Clarifies remediation work required is to the level to ensure that the building is no longer earthquake-prone

Timeframes for remediation

Current System	System proposed in the Bill
Timeframes determined in TA policies	 Remediation within 15 years of assessment TA powers to set shorter timeframe for priority buildings (done in consultation with community) Owners of Category 1 listed heritage buildings can apply to TA for extension of up to 10 years, but owners must manage risk

Exemptions from requirement to remediate

Current System	System proposed in the Bill
Determined in TA policies	 Owners of certain earthquake-prone buildings can apply to TA for exemption from requirement to remediate Specific exemption criteria to be defined in regulations – intention is to cover those buildings with low risk from failure

Other upgrades (means of escape from fire, access & facilities for people with disabilities)

Current System	System proposed in the Bill
 When undertaking earthquake	 Will enable TAs not to require
strengthening, upgrades required to	upgrades under certain
ensure the building will comply 'as	circumstances when earthquake
nearly as is reasonably practicable'	strengthening is being undertaken on
with the Building Code	an earthquake-prone building

Offences and Enforcement

Current System	System proposed in the Bill
 Offence for an owner not to comply with a section 124 notice to remediate their building, with a maximum fine of \$200,000 TAs also have powers to undertake work directly and recover costs (work taken can include demolition) 	 Restates existing offence and enforcement provisions in Act and clarifies who they apply to Adds a new offence provision for owners who fail to display a seismic work notice or exemption notice (maximum fine of \$20,000)

Transitional provisions in the Bill

- Seeks to leverage off work already undertaken
- Existing section 124 notices will continue where they have a timeframe of 15 years or less. Where the timeframe exceeds 15 years, existing section 124 notices are revoked. The TA must then reissue the notices using the particular provisions of the Bill
- Assessments carried out before the Bill takes effect will be recognised provided they were carried out in a manner that is recognised in the methodology set by the Ministry

Next steps

 First reading in Parliament completed, Local Government and Environment Select Committee calling for public submissions